# IN THE PUNJAB AND HARYANA HIGH COURT AT CHANDIGARH

Date of Decision: 30.9.2013

## 1. **CWP No. 1322 of 2013**

Sunil Khosla		Petitioner
State of Punjab & others	Versus	
2. <b>CWP No. 1814 of 20</b>	****	Respondents
Cunil Khaala		
Sunil Khosla	Versus	Petitioner
State of Punjab & others		Respondents
3. <b>CWP No. 1954 of 20</b>	13	
Gurdeep Singh		<b>5</b>
State of Punjab & others	Versus	Petitioner
State of Farijas a stricte	****	Respondents
4. <b>CWP No. 2212 of 20</b>	13	
Smt. Devinder Kaur		D 444
State of Punjab & others	Versus	Petitioner
<b>,</b>	****	Respondents
5. <b>CWP No. 3037 of 20</b>	13	
Parveen Kumari	Versus	Petitioner
Improvement Trust Patiala	& others	Respondents
6. <b>CWP No. 3038 of 20</b>	*****	respondents
Lakhwinder Singh		Petitioner
Improvement Trust Patiala	Versus & others	
	****	Respondents

Satyawan 2013.10.03 10:43 "I attested to the accuracy and integrity of this document" High Court Chandigarh

7. <b>CWP No. 3039 of 20</b>	13	
Dhanwant Singh	Versus	Petitioner
Improvement Trust Patiala	& others	Respondents
8. <b>CWP No. 3040 of 20</b>	13	
S. Amar Singh Ahluwalia		<b>5</b>
	Versus	Petitioner
Improvement Trust, Patiala	& others	Respondents
9. <b>CWP No. 3041 of 20</b>	*****	
Monaliza	Versus	Petitioner
Improvement Trust, Patiala	& others	Respondents
10. <b>CWP No. 3042 of 20</b>	*****	respondents
Smt. Rupinder Kaur		
	Versus	Petitioner
Improvement Trust, Patiala	& others	Respondents
11. CWP No. 3043 of 20	13	
Rajinder Kaur & others	Versus	Petitioners
Improvement Trust, Patiala	& others	Respondents
12. <b>CWP No. 3044 of 20</b>	*****	
Smt. Preetinder Kaur	Versus	Petitioner
Improvement Trust, Patiala	& others	Respondents

13.	CWP No. 3045 of 2013	
Jasv	vinder Kaur	Petitioner
Impr	Versus ovement Trust, Patiala & others ****	Respondents
14.	CWP No. 3046 of 2013	
Shar	msher Singh Versus	Petitioner
Impr	ovement Trust, Patiala & others	Respondents
15.	CWP No. 3047 of 2013	*
Tarlo	ochan Singh	
	Versus	Petitioner
Impr	ovement Trust Patiala & others	Deenendente
16.	**** CWP No. 3048 of 2013	Respondents *
Moh	an Singh	
	Versus	Petitioner
Impr	ovement Trust Patiala & others	Respondents
17.	**** CWP No. 3049 of 2013	
Ama	rjit Kaur	
	Versus	Petitioner
Impr	ovement Trust Patiala & others	Deenendente
18.	**** CWP No. 3075 of 2013	Respondents
Smt.	Balwant Kaur	
	Versus	Petitioner
Impr	ovement Trust Patiala & others	Respondents
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..... Respondents

19. <b>CWP No. 3076 of 2013</b>		
Jaswant Singh		D
V	ersus	Petitioner
Improvement Trust Patiala & o		Respondents
20. <b>CWP No. 3083 of 2013</b>	****	·
Surinder Singh	_	Petitioner
V	ersus/	
State of Punjab & others		Respondents
21. <b>CWP No. 3925 of 2013</b>	****	, , , , , , , , , , , , , , , , , , ,
Bimal Kishore & others		Petitioners
V	'ersus	
State of Punjab & others		Respondents
22. <b>CWP No. 4416 of 2013</b>	****	reopendente
Tej Kaur		Petitioner
V State of Punjab & another	'ersus	
,	****	Respondents
23. <b>CWP No. 5019 of 2013</b>		
Zila Singh		
V	'ersus	Petitioner
State of Punjab & another		Respondents
24. <b>CWP No. 5107 of 2013</b>	****	, , , , , , , , , , , , , , , , , , ,
Zila Singh		Petitioner
V State of Punjab & others	ersus/	
-		Pasnondants

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..... Respondents

25. <b>CWP No. 5110 of 2013</b>	
Safi Ahmed	Petitioner
Versus	Petitioner
State of Punjab & another	
****	Respondents
26. <b>CWP No. 14013 of 2013</b>	
Amanpreet Kaur & others	D 444
Versus	Petitioners
Improvement Trust Patiala & others	
****	Respondents
07 OMD No. 44004 of 0040	
27. <b>CWP No. 14934 of 2013</b>	
Rameshwar Singh	Petitioner
Versus	
State of Punjab & others	Deenendente
****	Respondents
28. <b>CWP No. 14952 of 2013</b>	
Ram Mehar	
Versus	Petitioner
State of Punjab & others	
****	Respondents
29. <b>CWP No. 19214 of 2013</b>	
Maya Devi & others	
Versus	Petitioners

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State of Punjab & another

### 30. **CWP No. 18457 of 2013**

Devinder Singh & another		Detitionen
	Versus	Petitioners
Collector, Land Acquisition,	Improvement Trust, Pat	iala & others Respondents
31. <b>CWP No. 18458 of</b>	2013	
Manjit Singh		
	Versus	Petitioner
Collector, Land Acquisition,	Improvement Trust, Pat	iala & others Respondents
32. <b>CWP No. 18460 of</b>	2013	
Manjit Singh	Versus	Petitioner
Collector, Land Acquisition, 33. <i>CWP No. 18463 of</i>	Improvement Trust, Pat	iala & others Respondents
Devinder Singh & another	2010	
Devinder Singh & another	Versus	Petitioners
Collector, Land Acquisition, 34. <i>CWP No. 18527 of</i>	****	iala & others Respondents
Manjit Singh	Versus	Petitioner
Collector, Land Acquisition,	Improvement Trust, Pat	iala & others Respondents

### 35. CWP No. 5849 of 2013

Patiala Improvement Trust, Patiala	Petitioner
Versus	Felilionei
The Land Acquisition Tribunal, Improvement Tru	st, Patiala & others
****	Respondents
36. <b>CWP No. 5850 of 2013</b>	
Patiala Improvement Trust, Patiala	D
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Tru	st, Patiala & others
****	Respondents
37. <b>CWP No. 5851 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Tru	st, Patiala & others
****	Respondents
38. <b>CWP No. 5852 of 2013</b>	
Patiala Improvement Trust, Patiala	<b>5</b>
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Tru	st, Patiala & others
	Respondents
39. <b>CWP No. 5853 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Tru	st, Patiala & others
	Respondents

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40. <b>CWP No. 5854 of 2013</b>	
Patiala Improvement Trust, Patiala	Detitions
Versus	Petitione
The Land Acquisition Tribunal, Improvement Trust,	Patiala & others
****	Respondents
41. <b>CWP No. 5855 of 2013</b>	
Patiala Improvement Trust, Patiala	Petitione
Versus	
The Land Acquisition Tribunal, Improvement Trust,	Patiala & others
****	Respondents
42. <b>CWP No. 5856 of 2013</b>	
Patiala Improvement Trust, Patiala	5
Versus	Petitione
The Land Acquisition Tribunal, Improvement Trust,	Patiala & others
****	Respondents
43. <b>CWP No. 5857 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitione
The Land Acquisition Tribunal, Improvement Trust,	Patiala & others
****	Respondents
44. CWP No. 5858 of 2013	
Patiala Improvement Trust, Patiala	<b></b>
Versus	Petitione

..... Respondents

The Land Acquisition Tribunal, Improvement Trust, Patiala & others

45.	CWP No. 5859 of 2013		
Patia	ala Improvement Trust, Patiala	D 1111	
	Versus	Petitioner	
The	Land Acquisition Tribunal, Improvement Trust,	Patiala & others	
	****	Respondents	
46.	CWP No. 5861 of 2013		
Patia	ala Improvement Trust, Patiala		
	Versus	Petitioner	
The	Land Acquisition Tribunal, Improvement Trust,	Patiala & others	
	****	Respondents	
47.	CWP No. 5862 of 2013		
Patia	ala Improvement Trust, Patiala		
	Versus	Petitioner	
The	Land Acquisition Tribunal, Improvement Trust,	Patiala & others	
	****	Respondents	
48.			
Patia	ala Improvement Trust, Patiala		
	Versus	Petitioner	
The Land Acquisition Tribunal, Improvement Trust, Patiala & others			
	****	Respondents	
49.	CWP No. 5866 of 2013		
Patia	ala Improvement Trust, Patiala	Petitioner	

The Land Acquisition Tribunal, Improvement Trust, Patiala & others

..... Respondents

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Versus

50. <b>CWP No. 5867 of 2013</b>	
Patiala Improvement Trust, Patiala	Detitioner
Versus	Petitioner
The Land Acquisition Tribunal, Improvement	Trust, Patiala & others
****	Respondents
51. <b>CWP No. 5868 of 2013</b>	
Patiala Improvement Trust, Patiala	<b>D</b> 444
Versus	Petitioner
The Land Acquisition Tribunal, Improvement	Trust, Patiala & others
	Respondents
52. <b>CWP No. 5869 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement	Trust, Patiala & others
	Respondents
53. <b>CWP No. 5870 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement	Trust, Patiala & others
	Respondents
54. <b>CWP No. 5871 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement	Trust, Patiala & others

..... Respondents

55.	CWP	No.	5882	of	<i>2013</i>

Patiala Improvement Trust, Patiala	Detitioner
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust	, Patiala & others
****	Respondents
56. <b>CWP No. 5884 of 2013</b>	
Patiala Improvement Trust, Patiala	<b>5</b> 444
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust	, Patiala & others
****	Respondents
57. <b>CWP No. 5885 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust	, Patiala & others
****	Respondents
58. <b>CWP No. 5888 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust	, Patiala & others
	Respondents
59. <b>CWP No. 5889 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust	, Patiala & others
	Respondents

56.	CWP No. 5891 of 2013	
Patia	ala Improvement Trust, Patiala	D.CC.
	Versus	Petitioner
The	Land Acquisition Tribunal, Improvement Trust,	Patiala & others
		Respondents
61.	CWP No. 5892 of 2013	
Patia	ala Improvement Trust, Patiala	
	Versus	Petitioner
The	Land Acquisition Tribunal, Improvement Trust,	Patiala & others
	****	Respondents
62.	CWP No. 5895 of 2013	
Patia	ala Improvement Trust, Patiala	D
	Versus	Petitioner
The	Land Acquisition Tribunal, Improvement Trust,	Patiala & others
	****	Respondents
63.	CWP No. 5897 of 2013	
Patia	ala Improvement Trust, Patiala	
	Versus	Petitioner
The	Land Acquisition Tribunal, Improvement Trust,	Patiala & others
	****	Respondents
64.	CWP No. 5898 of 2013	
Patia	ala Improvement Trust, Patiala	
	Versus	Petitioner

..... Respondents

The Land Acquisition Tribunal, Improvement Trust, Patiala & others

65. <b>CWP No. 5899 of 2013</b>	
Patiala Improvement Trust, Patiala	Datition
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust	, Patiala & others
****	Respondents
66. <b>CWP No. 5900 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust	, Patiala & others
****	Respondents
67. <b>CWP No. 5901 of 2013</b>	
Patiala Improvement Trust, Patiala	<b>-</b>
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust	, Patiala & others
	Respondents
68. <b>CWP No. 5902 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust	, Patiala & others
	Respondents
69. <b>CWP No. 5905 of 2013</b>	
Patiala Improvement Trust, Patiala	
	Petitioner

The Land Acquisition Tribunal, Improvement Trust, Patiala & others

..... Respondents

Versus

70. <b>CWP No. 5907 of 2013</b>	
Patiala Improvement Trust, Patiala	Dalli
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust, P	atiala & others
****	Respondents
71. <b>CWP No. 5909 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust, P	atiala & others
****	Respondents
72. <b>CWP No. 5910 of 2013</b>	
Patiala Improvement Trust, Patiala	<b>5</b> 444
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust, P	atiala & others
****	Respondents
73. <b>CWP No. 5912 of 2013</b>	
Patiala Improvement Trust, Patiala	<b>5</b>
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust, P	atiala & others
****	Respondents
74. <b>CWP No. 5919 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Trust, P	atiala & others

Satyawan 2013.10.03 10:43 "I attested to the accuracy and integrity of this document" High Court Chandigarh ..... Respondents

75. <b>CWP No. 5920 of 2013</b>	
Patiala Improvement Trust, Patiala	Dette
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Tr	ust, Patiala & others
****	Respondents
76. <b>CWP No. 6978 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Tr	ust, Patiala & others
****	Respondents
77. <b>CWP No. 6979 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Tr	ust, Patiala & others
	Respondents
78. <b>CWP No. 6982 of 2013</b>	
Patiala Improvement Trust, Patiala	
Versus	Petitioner
The Land Acquisition Tribunal, Improvement Tr	ust, Patiala & others
	Respondents
79. <b>CWP No. 6989 of 2013</b>	
Patiala Improvement Trust, Patiala & others	Petitioners

The Land Acquisition Tribunal, Improvement Trust, Patiala & others
...... Respondents

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Versus

..... Respondents

80. <b>CWP No. 6996 of 2013</b>					
Patiala Improvement Trust, Patiala	Datition				
Versus	Petitioner				
The Land Acquisition Tribunal, Improvement T	rust, Patiala & others				
****	Respondents				
81. CWP No. 7016 of 2013					
Patiala Improvement Trust, Patiala	<b>-</b>				
Versus	Petitioner				
The Land Acquisition Tribunal, Improvement T	rust, Patiala & others				
****	Respondents				
82. CWP No. 7447 of 2013					
Patiala Improvement Trust, Patiala	5				
Versus	Petitioner				
The Land Acquisition Tribunal, Improvement T	rust, Patiala & others				
	Respondents				
83. <b>CWP No. 7451 of 2013</b>					
Patiala Improvement Trust, Patiala					
Versus	Petitioner				
The Land Acquisition Tribunal, Improvement Trust, Patiala & others					
****	Respondents				
84. CWP No. 9146 of 2013					
Patiala Improvement Trust, Patiala					
Versus	Petitioners				
The Land Acquisition Tribunal, Improvement T	rust, Patiala & others				

### CORAM: HON'BLE MR. JUSTICE SURYA KANT HON'BLE MR. JUSTICE SURINDER GUPTA

Present: Mr. Sandeep Khunger, Advocate

for the petitioners (in CWP Nos. 5849, 5850, 5851, 5852, 5853, 5854, 5855, 5856, 5857, 5858, 5859, 5861, 5862, 5864, 5866, 5867, 5868, 5869, 5870, 5871, 5882, 5884, 5885, 5888, 5889, 5891, 5892, 5895, 5897, 5898, 5899, 5900, 5901, 5902, 5905, 5907, 5909, 5910, 5912, 5919, 5920, 6978, 6979, 6982, 6996, 7016, 7447, 7451, 6989 of 2013)

For the respondents (in CWP Nos. 1322, 1814, 1954, 2212, 3037, 3038, 3039, 3040, 3041, 3042, 3043, 3044, 3045, 3046, 3047, 3048, 3049, 3075, 3076, 3083, 3925, 4416, 5019, 5107, 5110, 14013, 18457, 18458, 18460, 18463, 18527 of 2013)

Mr. S.S. Brar, Advocate for the petitioner in CWP No. 9146 of 2013.

Mr. Balbir Singh, Advocate for the petitioners in CWP Nos. 18457, 18458, 18460, 18463, 18527 of 2013.

Mr. Anupam Singla, Advocate for the petitioners (in CWP No. 3037, 3038, 3039, 3040, 3041, 3042, 3043, 3044, 3045, 3046, 3047, 3048, 3049, 3075, 3076 of 2013) for the respondents-Land owners (in CWP No. 5851, 5856, 5858, 5864, 5882, 5895 and 5907 of 2013)

Mr. Sameer Sachdeva, Advocate for the petitioner(s) (in CWP Nos. 3925 and 9847 of 2013)

Mr. Animesh Sharma, Advocate for the petitioner (in CWP No. 4416 of 2013)

Mr. Dhirinder Chopra, Advocate for the petitioner(s) (in CWP Nos. 5019, 5107, 5110 & 19214 of 2013) for the respondents (in CWP Nos. 5867, 5868 & 7447 of 2013)

Mr. Sanjiv Gupta, Advocate for the petitioners (in CWP Nos. 1322, 1814, 1954, 2212 and 3083 of 2013). for respondent No. 7 (in CWP No. 5919 of 2013) for the respondents (in CWP Nos. 5849, 7451 of 2013).

Mr. Hardip Singh, Advocate for petitioner (in CWP No. 14934, 14952 of 2013) for respondent Nos. 3 to 5 (in CWP No. 5854 & 18527 of 2013) for respondent Nos. 3 to 7 (in CWP No.18463 of 2013) Mr. A.S. Narang, Advocate for respondent No.3 (in CWP No. 5850 of 2013)

Mr. Vishwajit Bedi, Advocate for respondent No.3 (in CWP No. 1322 of 2013)

Mr. Ayush Arora, Advocate for respondent No.3 (in CWP No. 5859 of 2013)

Mr. I.S. Sidhu, Advocate for respondent(s) (in CWP No. 14013 of 2013.)

Mr. Gurinder Singh Attariwala, Advocate for respondent No.2 (in CWP Nos. 14934 and 14952 of 2013)

Mr. J.S. Puri, Addl. A.G., Punjab.

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- 1. Whether Reporters of Local papers may be allowed to see the judgment?
- 2. To be referred to the Reporters or not?
- 3. Whether the judgment should be reported in the Digest?

#### SURINDER GUPTA, J.

The Land Acquisition Tribunal, Patiala (hereinafter referred to as 'the Tribunal') vide award dated 28.9.2012 disposed of 49 Land References originating from the common Award No. 1 of 2001 dated 19.11.2001 passed by the Land Acquisition Collector, Patiala relating to the acquisition of 42 acres of land of village Ablowal vide notification dated 12.12.1998 issued under Section 36 of Punjab Town Improvement Act. The Land Acquisition Collector

19

vide award dated 29.11.2001 awarded compensation for the acquired land @ ₹214/- per square yard while separate

compensation was assessed for the structures and trees on the spot.

2. Not satisfied with the compensation awarded, landowners

initiated proceedings under Section 18 of the Land Acquisition Act,

1894 (hereinafter referred to as 'the Act') which were referred to the

Tribunal. The petitioners have alleged that the rate of land on the

date of publication of notification was not less than ₹5000/- per

square yard. For acquisition of this land the notification was earlier

issued in the year 1994 and the Land Acquisition Collector had

recommended the market value at ₹750/- per square yard (Ex. P-

19/B), however due to lapse of statutory period, the scheme was

dropped. A fresh notification was thereafter issued on 12.12.1998. In

the proceedings relating to the earlier notification made in the year

1994, objections were raised on behalf of some of the landowners

on 17.10.1997 that the prevalent rate of land at that time was ₹1000/-

to ₹1,300/- per square yard. The landowners were put in a piquant

situation when the earlier notification with regard to the land was

allowed to lapse. The acquisition proceedings prevented the

petitioners from constructing their houses. They were debarred from

selling their land as well. No damages were paid to them on this

score. They were further astonished when value of their acquired

land was assessed at ₹214/- per square yard when in the previous

notification the value of the land was recommended for approval @

₹750/- per square yard.

20

3. The respondents contested the claim of the petitioners in

their replies. This fact was admitted that the market value of the land

was recommended at ₹750/- per square yard in the earlier acquisition

proceedings but the same could not be finalised within the stipulated

period and automatically lapsed. The acquisition proceedings were

started afresh as per the notification issued in the year 1998 and the

market value of the land was correctly assessed on the basis of the

evidence on the file. The rate assessed in the earlier notification had

no bearing on the case in hand.

4. All the 49 land references were consolidated and the

following issues were framed by the Tribunal :-

 i) Whether the amount of compensation awarded by the Land Acquisition Collector is inadequate and

needs enhancement?

ii) Whether the State of Punjab is entitled to

apportionment of the amount of compensation if so

to what effect?OPR

5. The issue No.2 was found redundant. While recording the

finding on issue No.1 the Tribunal observed that the price of the land,

which was being assessed at ₹750/- per square yard as per the

earlier notification of the year 1994, could not come down to ₹214/-

per square yard in the year 2001. It thus allowed compensation at the

rate of ₹750/- per square yard and also allowed the increase in value

of the fruit and non-fruit trees by 40%, however, the compensation for

the structure was not enhanced.

6. Still being dis-satisfied with the compensation of the land,

structure and trees fixed by the Tribunal, the landowners have come

21

up with the civil writ petitions seeking further enhancement, while the

Improvement Trust Patiala has filed separate writ petitions

challenging the enhancement of value of land and trees by the

Tribunal.

7. We have heard learned counsel for the parties and have

also perused the Tribunal's record with their assistance.

8. Learned counsel for the petitioner(s) representing the

landowners argued that the Tribunal has ignored the vital evidence in

the shape of sale deeds that has come on file. The notification under

Section 36 of the Punjab Town Improvement Act for acquisition of

land was issued on 12.12.1998. The petitioners have placed on file

the sale deeds of the period around 12.12.1998 showing the

prevalent market value of the land in open market, which is also

depicted in the chart given in paragraph 15 of the LAC award but the

Tribunal has ignored those instances without giving any valid reason.

The Tribunal has allowed the compensation of the acquired land @

₹750/- per square yard, which was fixed for the subject acquisition in

the year 1994 for the same land of village Ablowal. That project was

later on dropped as the acquisition proceedings could not be

completed in time. Even if the Tribunal had to rely upon the price of

land fixed in the year 1994 by the Collector @ ₹750/- per square

yard, the addition in the value @ 12% per annum should have been

allowed over and above the rate prevailing in the year 1994. In this

regard reliance has been placed on the judgment of this Court in

CWP No. 5173 of 1997 titled Rajeshwar Nath (Dead) through

L.Rs. vs. State of Haryana & others, decided on 30.07.2013, wherein 12% per annum increase has been allowed while assessing compensation of the land acquired at Panipat. Reliance was also placed on the judgments of the Hon'ble Supreme Court in (i) Krishi Utpadan Mandi Samiti Sahaswan District Badaun through its Secretary v. Bipin Kumar and Anr., 2004(1) SCC 283, (ii) The General Manager, Oil & Natural Gas Corporation Ltd. v. Rameshbhai Jivanbhai Patel & Anr., 2008(14) SCC 745, (iii) Jasarvinder Singh and others v. President, Land Acquisition Tribunal and others, 2013(1) RCR (Civil) 555 and (iv) Valliyammal and another v. Special Tahsildar (Land Acquisition) and another 2011(3) R.C.R. (Civil) 903. It has further been argued that the sale deed No. 5340 dated 9.8.1999 (Ex. PW18/M) is one of the best instance produced before the Tribunal which could be taken as basis to ascertain the market value of the acquired land. This sale though pertains to the year 1999 and was about eight months after the notification under Section 36 of the Act but it was a bona-fide and genuine transaction. It pertains to sale of 13 Bigha-4 Biswas of land @ ₹784/- per square yard. Vide sale deed No. 12376 dated 4.2.2000 (Ex. PW18/L) the land measuring one Biswa was sold @ ₹800/- per square yard. It has been argued that most of the claimants possessed small plots which they had purchased for residential purposes, as such, no cut at which the sale deed Ex. PW18/L and Ex. PW18/M were executed, can be applied while assessing the market price. Learned counsel for the claimants in this regard have

23

relied upon Thakur Kuldeep Singh (D) Thr. L.R. & others v. Union

of India & Ors. 2010(3) SCC 794.

9. In the meeting of the District Price Fixation Committee

dated 6.11.2000 strange yardstick was adopted while assessing the

market value of the acquired land @ ₹214/- per square yard. The

matter discussed was as to what would be the total amount of

compensation payable including the solatium, additional value and

interest after excluding about 50% of the acquired land for

development purposes. The factors weighing in the mind of the

Committee were as if 50% land to be used for the development

purposes was to be given free of cost to the Improvement Trust. After

calculating the expenses which the Improvement Trust had to incur

as per the resolution dated 16.10.2000 including the costs of the land

required for development i.e. about 50% of the acquired area, it was

found that the cost of the land will be around ₹760/- per square yard,

which shall be exceeding the market value prevailing at the relevant

time. This depicts that it was lurking somewhere in the mind of the

Committee that the prevailing price of the land at that time i.e. in the

year 1997 was more than ₹750/- per square yard. The proceedings of

the District Price Fixation Committee (Ex. PW19/D) are thus vague,

one-sided and have no documentary strength to sustain, as such,

the same cannot form the basis of assessing the actual market value

of the acquired land as it prevailed in the year 1998.

10. On behalf of the Improvement Trust it has been argued

that even if the sale instances produced before the Tribunal are taken

as instances of prevailing market price of the acquired land yet the value of the acquired land could not be assessed @ ₹750/- per square yard as has been done by the Tribunal. There is not even a single sale instance of the year 1998 to suggest that the value of the land was more than ₹750/- per square yard except in the case of the purchase of commercial plots or shops. Regarding the price of ₹750/per square yard fixed in the year 1994 by Collector for the subject acquired land, it was sought to be explained that the same can not serve as a precedent because that price was never approved or allowed. The onus was on the petitioners to prove the prevailing price by leading independent and cogent evidence which they have utterly failed. Since the Tribunal has fixed the price of the land more than the prevailing price, the petitioners, in any case, are not entitled to further enhancement of compensation for their acquired land, structure or trees. It has further been argued that pursuant to the 1994, the process notified in the year Commissioner, Patiala recommended the price of the land at village Ablowal @ ₹750/- per square yard. These recommendations have been relied upon by the Tribunal without looking into the aspect as to whether the same has been approved by the Government or whether there was any basis for the recommendation of price @ ₹750/- per square yard. The rate of the acquired land @ ₹214/- per square yard was assessed by the District Price Fixation Committee in its meeting dated 6.11.2000 (Ex. PW19/D) and this was approved by the State Government vide letter dated 11.1.2001. The Tribunal has ignored

25

this material piece of evidence without assigning any reason. This

assessment was based on the average price prevailing at village

Ablowal. In the absence of any sale instances or the material to

reach a different conclusion the Tribunal has committed a grave error

of law and facts while relying upon the un-approved

recommendations (Ex. PW19/B) made by the Revenue Authorities. It

was submitted that the Tribunal was required to base its conclusion

on the basis of the material that has come on file and not simply on

the basis of one recommendation, which had no factual or legal

and particularly when the same Committee later on

recommended a lower price for the same land. Learned counsel

substantiated his arguments with the help of observations of Hon'ble

Supreme Court in the cases of (i) Trishala Jain and another v.

State of Uttaranchal and another 2011 AIR (SC) 2458, (ii)

Mehrawal Khewaji Trust (Regd.), Faridkot and others v. State of

Punjab and others, 2012(2) RCR (Civil) 893 and (iii) Prabhakar

Raghunath Patil and others v. State of Maharashtra, 2010(13)

SCC 107.

We have given our careful thought to the respective

submissions of counsel for the parties. The petitioners have claimed

that the price of the land at the time of acquisition was more than

₹1500/- per square yard. In order to prove their contentions they

have placed on file the following sale instances which are also taken

notice by the Tribunal :-

Sr. No.	Exhibit	Details	Regarding sale of land	For Rs. i.e. @ rate of	Locatio n	Per Sq. yds
1	Ex. P1	Dated 5.6.1963	1 Bigha	Rs 1500/-	Ablowal	
2		XX		XX		XX
3	Ex. PW	4739 dated 7.4.1994	0B-6B (300)	75000/-	Ablowal	150/-
4	Ex. PW- 18E	1689 dated 19.5.1997	0B-9B 438	1,90,500/-	Ablowal	250/-
5	Ex. PW 18-F	11495 dated 10.2.1998	0-B-6B 272.22	1,90,000/-	Ablowal	400/-
6	Ex. PW- 18/G	4244 dated 13.7.1998	0B-8B 400	2,00,000/-	Ablowal	500/-
7	Ex. PW- 18/H	11414 dated 17.2.1998	0B-3B 150	60,000/-	Ablowal	400/-
8	Ex. PW- 18-I	2721 dated 29.5.2001	0B-8B	4,00,000/-	Ablowal	1041/-
9	Ex. PW- 18J	9747 dated 22.12.1998	0B-5B 414	1,66,000/-	Ablowal	401/-
10	Ex. PW- 18-K	10250 dated 4.1.199	0B-5B 250	1,37,500	Ablowal	550/-
11	Ex. PW- 18-L	12376 dated 4.2.2000	0B-1B 50	40,000/-	Ablowal	800/-
12	Ex. PW- 18-M	5340 dated 9.8.1999	13-B-4B 102	80,000/-	Ablowal	784/-
13	Ex. AX/5	2209 dated 19.9.1994	13B-4B 13100	1,95,000/-	Ablowal	14.88/-
14	Ex. AX/6	14364 dated 19.9.1994	4B-19B 4950	68000/-	Ablowal	13.70/-
15	Ex. AX/7	2327 dated 13.6.1997	4B-0B	54,400/-	Ablowal	13.60/-
16	Ex. AX/11	5088 dated 19.9.1994	13B-8B 13100	1,95,000/-	Ablowal	14.50/-

Sr. No.	Exhibit	Details	Regarding sale of land	For Rs. i.e. @ rate of	Locatio n	Per Sq. yds
17	Ex. P-24	9189 dated 3.12.1997	0B-0.5B 28	1,06,000/-	Ablowal	Shop
18	Ex. P-25	Dated 17.4.1998	5B (55.6) 0B	90,000/-		Plot
19	Ex. P-25- C Ramesh war	4746 dated 2.5.1994	0B-4B 200	90,000/-		shop
20	Ex. P- 25/D	Dated 17.4.1998	0B-5B 55.6	1,90,000		shop
21	Ex. P- 25/E	9189 dated 3.12.1997	0B-0.5B 28	1,06,000/-		shop
22	Ex. P-26	9189 dated 3.12.1997	0B-0.5B 28	1,06,000/-		shop

#### Sale deed produced by the respondents :-

1.	Ex. RW/5-J	486 dated	1B-8.5B	1,95,000/-	137/-
		17.4.1998	1424		
2.	Ex. RW/5-K	12680 dated	1B-8.5B	1,55,000/-	108.84/-
		20.3.1998	1424		
3.	Ex. RW/5-L	11744 dated	0B-4B	50,000/-	238/-
		23.2.1998	210		

12. The perusal of above instances show that the maximum price, as mentioned in the sale deed No. 2721 dated 29.5.2001, is ₹1041/- per square yard. This sale deed pertains to purchase of 8 Biswas of land. This sale instance is after the notification under Section 36 of Punjab Town Improvement Act, issued in the year 1998. Another sale instance is of sale deed No. 12376 dated 4.2.2000 vide which 1 Biswa of land was purchased for ₹40,000/- i.e. @ ₹800/- per square yard. There is yet another instance of sale deed No. 5340 dated 09.09.1999 (Ex. PW18/M) for land measuring

13 Bigha-4 Biswas purchased @ ₹784/- per square yard.

13. These sale transactions even if taken as the best indication of the prevailing price of the land at instances giving village Ablowal in the year 1998 do not depict that the rate of the acquired land in the year 1998 was ₹1500/- per square yard as claimed by the petitioners. It is true that the land measuring 42 Acres notified for acquisition on 12.12.1998 under Section 36 of the Punjab Town Improvement Act is situated on Patiala -Nabha State Highway and is very close to the residential areas like Model Town, Centuary Enclave, Majithia Enclave, Punjab Roadways Workshop, Thaper College etc. The claimants are mostly the plot owners who had purchased residential plots in the vicinity for constructing their houses. The Improvement Trust has acquired this land for residential and commercial purposes. It has been stated by RW3-Sh. Satish Kumar Garg, Assistant Engineer appearing on behalf of the Improvement Trust that the acquired land is surrounded by ITI, Patiala on one side Centuary Enclave and Majithia Enclave on the other side. Rajesh Kumar, Superintendent, Improvement Trust, Patiala while appearing as RW5 has stated that at present there are colonies like Centuary Enclave, Gurdarshan Enclave etc. around the acquired land. However, he has tried to clarify that at the time of acquisition no such colonies were existing. This fact is admitted that the acquired area falls within the Municipal limits, Patiala. The Improvement Trust, Patiala used 60% of the acquired land for residential/commercial purposes. In the first auction the reserve

29

prices was ₹2200/- per square yard but he was not aware of the

highest bid given at the time of auction of the plots. Later on prices of

the plots were enhanced to ₹6,000/- per square yard in the year 2007

of the plot of 100 square yards size and ₹8,000/- per square yard of

the plot of 500 square yards size.

14. There were about 26 houses on the acquired land out of

which 11 were exempted and 15 were acquired and later on

demolished. He has also admitted that Centuary Enclave was in

existence in the year 1998 and this Enclave comes after the acquired

land if one moves from Patiala to Nabha. He has further admitted

that on one side of the acquired land there was ITI and PRTC

Workshop and on the other side there were colonies, which were not

fully developed by that time. Even in the brochure published by the

Improvement Trust, Patiala (RW5/6), this fact is mentioned that on

one side of the acquired land there is Majithia Enclave and Centuary

Enclave, which are already developed colonies. The above evidence

produced by the respondents before the Tribunal show that the

acquired land was having great potential for development as a

residential or commercial area. It was undoubtedly not an agricultural

land. The land which was far away from the acquired land had

already developed in the shape of Centuary Enclave and Majithia

Colony. This land was sought to be acquired in the year 1994 when a

big chunk of land measuring about 115 acres was notified. The

contention of learned counsel for the claimants that the notification

made in the year 1994 under Section 36 of the Punjab Town

*30* 

Improvement Act was allowed to be elapsed with ulterior motive and in the second notification dated 12.12.1998 only 42 acres of land was acquired while the remaining 73 acres of land was released to oblige affluent and well placed persons but the development of this piece of land was stalled, is not without substance and is rather supported by the facts on record.

- of notification coupled with the sale transactions and decision of Price Fixation Committee in meeting dated 18.8.1997 are the factors, which are to be looked into for adjudicating the compensation to be allowed for the acquired land. The Hon'ble Supreme Court in *Thakur Kuldeep Singh's* case (supra) observed as follows:-
  - "6) Sections 23 and 24 of the Act speak about the matters to be considered and to be neglected in determining compensation. Let us consider whether the appellants are entitled to higher compensation than that of the one fixed by the High Court or Union of India is justified in seeking reduction of the market value/compensation for the acquired land. While fixing compensation, it is the duty of the Land Acquisition Collector as well as the Court to take into consideration the nature of the land, its suitability, nature of the use to which the lands are sought to be acquired on the date of notification, income derived or derivable from or any other special distinctive feature which the land is possessed of, the sale transactions in respect of land covered by the same notification are all relevant factors to be taken into consideration in determining the market value. It is equally to consider the suitability of neighbourhood lands as are possessed of similar potentiality or any advantageous features or any special characteristics available. The Land Acquisition

Collector as well as the Court should always keep in their mind that the object of assessment is to arrive at a reasonable and adequate market value of the land. While imagination should be eschewed and doing so, mechanical assessment of evidence should be avoided. More attention should be on the bona fide and genuine sale transactions as guiding star in evaluating the evidence. The relevant factor would be that of the hypothetical willing vendor would offer for the land and what a willing purchaser of normal human conduct would be willing to buy as a prudent man in normal market conditions prevailing in the open market in the locality in which the acquired lands are situated as on the date of notification under Section 4(1) of the Act. In other words, the Judge who sits in the armchair of the willing buyer and seek an answer to the question whether in the given set of circumstances as a prudent buyer he would offer the same market value which the court proposed to fix for the acquired lands in the available market conditions. The market value so determined should be just, adequate and reasonable."

16. In *Trishala Jain'*s case (supra) the Hon'ble Apex Court observed that:-

"27. 'Guess' as understood in its common parlance is an estimate without any specific information while 'calculations' are always made with reference to specific data. 'Guesstimate' is an estimate based on a mixture of guesswork and calculations and it is a process in itself. At the same time 'guess' cannot be treated synonymous to 'conjecture'. 'Guess' by itself may be a statement or result based on unknown factors while 'conjecture' is made with a very slight amount of knowledge, which is just sufficient to incline the scale of probability. 'Guesstimate' is with higher certainty than mere 'guess' or a 'conjecture' per se.

**32** 

28. The concept of 'guesswork' is not unknown to various fields of law. It has been applied in cases relating to insurance, taxation, compensation under the Motor Vehicles Act as well as under the Labour Laws. All that is required from a Court is that such guesswork has to be used with greater element of caution and within the determinants of law declared by the Legislature or by the Courts from time to time.

In the case of Charan Dass vs. Himachal Pradesh Housing & Urban Development Authority, (2010) 13 SCC 398 the Apex Court viewed that "Undoubtedly, an element of some guess work is involved in the entire exercise, yet the authority charged with the duty to award compensation is bound to make an estimate judged by an objective standard."

(emphasis supplied)

Applying these principles laid down by the Hon'ble Apex Court to the facts of the present case, it is to be seen that the best sale instances in this case showing the highest price of ₹401/- per square yard is the sale deed No. 9747 dated 22.12.1998 (Ex. PW-18J) vide which a plot of 5 Biswas was purchased. The other sale transactions were either prior to the date of acquisition or afterwards. The sale deed No. 12376 dated 4.2.2000 (Ex. PW18/L) was executed about 14 months after the issuance of notification under Section 36 of the Act, as such, is not relevant. In the same manner, the sale transaction vide sale deed No. 5340 dated 9.8.1999 (Ex. PW-18/M) was about eight months after the notification and that also is liable to be ignored both the sale deeds do reflect that the price of the land at village Ablowal was hovering around ₹700/800 per square

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33

when the notification dated 12.12.1998 was issued. Vide sale deed

No. 2721 dated 28.5.2001 (Ex. PW18/I) a plot of 8 Biswas was sold

@ ₹1041/- per square yard. As against these, the sale instances

produced by the Improvement Trust are irrelevant as two of the

instances are of value lesser than awarded by the Collector. Even the

report of Revenue Authorities, Ex. P-19/D goes against these sale

instances, as such, there is no ground for the Improvement Trust,

Patiala to seek reduction in the compensation awarded by the

Tribunal.

18. The question that arises for consideration is whether the

sale transactions which have come on file be given precedence or

the recommendations made by the Deputy Commissioner about the

market value of the land, is more relevant for determining the market

value of the acquired land? It is an admitted fact that the Deputy

Commissioner, Patiala approved the market value of the acquired

land in the meeting held on 18.3.1997 @ ₹750/- per square yard i.e.

₹36,30,000/- per acre. This meeting was convened to determine the

rate of the land acquired by the Improvement Trust i.e. the land in

question. It was discussed in this meeting that the market price of the

land at village Ablowal was not less than ₹750/- per square yard in

any manner. The officers of the Improvement Trust did not refute this

market value but their only apprehension was that the land owners

even after receiving the compensation @ ₹750/- per square yard for

their land, may seek further enhancement through the legal channel.

After deliberating on this point the Committee decided that the

**34** 

'undertaking' be obtained from landowners that they will accept the

price of ₹750/- per square yard of the acquired land and will not

approach any Court against the said determined rate. This rate was

recommended to the Government for acceptance. The notification

made in the year 1994, however, lapsed and fresh notification was

issued on 12.12.1998. Again a meeting of the District Price Fixation

Committee was held wherein the market value of the acquired land

was assessed at ₹214/- per square yard. Instead of assessing the

market value, it was attempted in this meeting to find out as to how

much compensation the Improvement Trust was required to pay. The

earlier recommendations and the facts discussed in the meeting

dated 18.8.1997 were neither considered nor any reason was given

to differ with the same.

19. It is clear from the above discussed facts that the market

value of the acquired land @ ₹214/- per square yard was assessed

arbitrarily and under the rule of thumb. The price so fixed was even

below the average price of land at village Ablowal discussed in the

meeting dated 18.8.1997, which was ₹234/- per square yard. It is well

known that the price of land usually have upward trend and there is

escalation of the price of land particularly when actual development

around a particular pocket of land has already taken place.

20. The onus was on the claimants to prove the prevailing

price of the land at the time of acquisition in and around the area

where the acquired land is situated. The best piece of evidence relied

upon by them was the recommendations made by the Deputy

35

Commissioner, as per the decision taken in the meeting held on

18.8.1997 with regard to the prevailing value of the acquired land.

The abovesaid evidence being an official document has been rightly

relied upon by the Tribunal, more so when no contrary evidence to

rebut its presumption was led by Trust.

21. We may also mention that as per the report of Sub

Divisional Magistrate, Patiala, which is based on the report of Patwari

and Tehsildar, Patiala, the prevailing price of land in village Ablowal

was around ₹1,000 to ₹1200/- per square yard. The price of the

commercial plot on Nabha road was narrated as around ₹3,400/- per

square yard. This report is dated 7.7.1997. The revenue officials

have made this report after verification from the spot and making

inquiries. This fact cannot be ignored that the acquisition proceedings

of the land of village Ablowal were initiated in the year 1994 when the

notification under Section 36 of the Punjab Improvement Trust Act

was issued. The matter was kept pending till the year 1998 when the

previous acquisition proceedings lapsed and fresh notification dated

12.12.1998 was issued under Section 36 of the Town Improvement

Trust Act. As a result of this, the sale transactions in the area of

village Ablowal got freezed and resulted in lack of sale precedents.

The sale transactions pertaining to the year 1998 which have come

on file may be pertaining to the land far away from the road, because

on the main Patiala-Nabha road the land was acquired by the

Improvement Trust for its scheme. Another fact which has come on

file is that most of the landowners were only having small plots, which

36

they appear to have purchased for construction of houses or small

shops. This reflect that they have not purchased the land for

'agricultural purposes'. The value of their acquired land is to be taken

as that of a plot and not a big chunk of agricultural land by making

any deductions as urged by counsel for the Improvement Trust. The

observations in Mehrawal Khewaji Trust (Regd.), Faridkot and

others vs. State of Punjab and others, 2012(5) SCC 432, Trishala

Jain and another (supra) and Prabhakar Raghunath Patil and

others (supra) are inapplicable to the facts of the present case as

the Tribunal has not assessed the compensation based on the price

of small pieces of land. It has relied upon the prevailing price of the

land as assessed in the area by the revenue authorities.

22. The site plan Ex. PW27/B gives the location of the land in

dispute. From the site plan it is clearly made out that it is situated

near Thapper Deemed University which is a reputed institution in

Patiala District. There is a PRTC Whorkshop and ITI, Patiala

adjoining the acquired land on one side and on the other side there

is Centuary Enclave which is admittedly a developed residential

colony. On the backside of the acquired land there was Gurdharshan

Nagar and Model Town and Majithia Enclave are also nearby. All this

is indicative of the fact that the acquired land had all the potentials to

be developed for residential/ or commercial purposes. This is why the

Improvement Trust, Patiala also again acquired this land even after

its first notification for acquisition lapsed. This fact is also admitted

that there were scattered houses built up on this land out of which

**37** 

some were released and some were acquired. Even otherwise when

the land beyond and behind the acquired land had developed into a

residential/commercial area there were no reason why this would not

have developed as such. This is the reason that the claimants have

opted for purchasing small plots for their residential purposes in this

area.

23. The meeting of the District Price Fixation Committee was

held on 18.8.1997 when the price of the acquired land was assessed

@ ₹750/- per square yard on the basis of the report of the revenue

authorities Ex. PW-19/C. This is the best evidence which the

claimants could rely upon. The perusal of the proceedings and the

report Ex. PW-19/C reflect that the prevailing price of land was

assessed in July, 1997 and not what prevailed in 1994. It has been

clearly stated by the revenue authorities in the report that the

prevailing price at the spot was around ₹1000 to ₹1200/- per square

yard and of the commercial plots on Nabha road ₹3,400/- per square

yard. Even non-approval of the rate suggested by District Price

Fixation Committee by the State Government would not mean that

the market value of the land prevailing in the year 1997 was less than

that as recommended by the Committee. The fresh notification under

Section 36 of the Punjab Town Improvement Act was issued on

12.12.1998 i.e. after about one year of the meeting dated 18.8.1997

of the District Price Fixation Committee, Patiala. In Valliyammal and

another (supra) 10% per annum escalation in the price of the land

specified in the sale deed relied upon for fixing the market value was

38

allowed and in General Manager, Oil & Natural Gas Corporation

Ltd. (supra), the same was allowed @ 7.5% per annum. In case

Krishi Utpadan Mandi Samiti Sahaswan District Badaun through

its Secretary (supra) escalation in the market price was allowed @

15% per annum. There is no and cannot be a straitjacket formula for

assessing the increase in the price of the land per annum. We are

thus inclined to follow the same pattern of increase as was allowed

by this Court in CWP No. 5173 of 1997 titled Rajeshwar Nath

(Dead) through L.Rs. (supra). The claimants are accordingly held

entitled to the increase of 12% per annum over the prevailing price of

land in the year 1997 which was ₹750/- per square yard. The

increase comes to ₹90/-. The market value of the land, as such, is

assessed at ₹840/- per square yard when the notification dated

12.12.1998 was issued. The compensation of acquired land, as

allowed by the Tribunal, is thus enhanced from ₹750/- per square

yard to ₹840/- per square yard.

24. The Tribunal has allowed the market value of the

structure as per the award of the Collector. It has been argued that

the claimants examined Rajinder Singh, Approved Draftsman,

Municipal Corporation, Patiala as PW-21. He has given the valuation

report with regard to the acquired land and superstructure of Zila

Singh and Kuldip Kaur. In his report the value of the land was

assessed @ ₹2000/- per square yard for residential plots and ₹5000/-

per square yard for commercial plots without any supporting

evidence. He assessed the value of the superstructure in the case of

39

Zila Singh @ ₹400/- per square feet and in case of Kuldip Kaur @

₹360/- per square feet which again is vague and without any basis.

He has neither mentioned in his report as to whether the construction

was of 'A', 'B' or 'C' class. He applied the rates as prevailing in the

year 2001. He made no reference to the CSR norms for calculating

value of the superstructure. He did not even mention the age of the

superstructure or applied any depreciation. The report of PW-21,

Rajinder Singh, Approved Draftsman, Municipal Corporation, Patiala,

as such has been rightly ignored by the Tribunal. There is no other

evidence on file to form a different opinion than that of the Tribunal

regarding the price of the superstructure over the acquired land.

25. No other point has been argued before us.

26. In view of our discussion above, the civil writ petitions

filed by the Improvement Trust are dismissed. The writ petitions filed

by the claimants are allowed and the price of the acquired land is

assessed @ ₹840/- per square yard. The claimants shall also be

entitled to benefits under Sections 23 & 28 of the Act over and above

the market value as assessed by the Tribunal.

27. The parties are left to bear their own costs.

(SURYA KANT) JUDGE (SURINDER GUPTA)
JUDGE

30.09.2013 'Satyawan'